COUNTY FOREST COMPREHENSIVE LAND USE PLAN

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CHAPTER 700

ROADS, TRAILS AND ACCESS

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700 ACCESS CONTROL AND HISTORY

Resource management and protection activities, recreational uses, and other public uses on the Burnett County Forest require several different types of access. Since the Forest is large and diverse, a broad network of access routes have been developed. A combination of geography, soils, vegetation, surface waters, seasons of the year, presence/absence of roads or trails, ownership of adjoining lands, and public regulations interact to control access to any part of the Forest.

Many of the existing roads and trails were originally developed as logging roads, forest fire protection lanes, or trails used to reach popular hunting and fishing areas. The locations and standards for these earlier roads were not routinely established by county personnel.

Over the years, the road density and frequency of vehicle use on the Forest has increased in response to an expanding number of motorized recreational vehicles and to an active timber harvest program. Often times, different uses have occurred on the same trails with minimal conflicts. But the diverse demands for, and uses of, the County Forest has reached the point where an integrated access management plan is needed.

EXAMPLES OF USER CONFLICTS:

<u>User conflict between groups</u>: e.g., snowmobiling versus cross-country skiing; hunting on foot versus use of vehicles for access to game populations.

<u>Safety:</u> e.g., pleasure riding of horses on the same trail with ATV vehicle traffic, or hiking.

<u>Erosion:</u> soils eroding due to use, or over-use by vehicles.

<u>Damage to access</u>: rutted or impassable roads requiring costly repair by the County or other specific user groups, (e.g., snowmobile clubs).

Litter: depositing garbage and waste on the Forest.

Over-utilization of a resource; e.g. reduced availability of trophy-sized deer, excessive harvest of ruffed grouse along trails.

<u>Crowding:</u> e.g. complaints from hunters about intensified competition for traditional hunting areas as a result of better access.

<u>Fires:</u> e.g. increased exposure of the resource to forest fire occurrence.

<u>Endangered species management:</u> e.g. high road densities conflict with timber wolf recovery, eagle and osprey nest disturbance.

<u>Invasive species:</u> e.g. introduction of invasive exotic species along travel routes.

<u>Developmental trends:</u> e.g. preservation of the County Forest solitude by limiting access versus development of high intensity use by additional roads and unlimited access.

<u>Road placement:</u> e.g. some roads should be closed for improper location and evaluated for replacement.

705 CHAPTER OBJECTIVES:

- 1. Provide direction to the Committee and resource managers in order to maintain a network of roads and trails on the County Forest. This will meet the needs for resource management and protection activities, as well as provide public access for recreation opportunities.
- 2. Identify the distribution, density, and types of roads, and uses of roads and trails needed to establish a safe and efficient transportation and recreation system that complements the economic, environmental, and social interest in the County Forest.
- 3. Identify the existing and future County Forest Roads eligible for transportation aids under s.86.315(1), Wis. Stats.
- 4. Identify areas on the County Forest where the access is limited or restricted.
- 5. Identify the provisions and criteria that will be policy when addressing management issues on the County Forest.

710 ROADS

Burnett County Forest staff will oversee the construction and maintenance of all roads within the County Forest. These roads may be constructed and maintained by the County, by private contractors working under contract or by the direction of the County by other public resource agencies, or by cooperative agreement with non-profit organizations. The specifications for road construction and maintenance will vary with the frequency, duration, and planned use of each road. Three major types of roads occur on the Forest: permanent

primary roads; permanent secondary roads, and temporary roads.

New road establishment should consider information identifying areas with sensitive soils or severe slopes that have the potential for adverse water quality impacts from land management practices. County staff can work with local DNR water resources staff to develop site-specific measures where appropriate.

Burnett County will implement a road maintenance policy consistent with the Burnett County Forest Road Monitoring Policy found in Chapter 900 Exhibit 23.

710.1 PERMANENT PRIMARY FOREST ROADS

These roads are the primary roads accessing the County Forest. They are designed, constructed, and maintained for year-round use. These roads serve essential access corridors for multiple use management. Some of these roads are graveled and routinely graded. Vehicle use may be restricted at various times of the year to minimize physical damage to the road or to accommodate a groomed snowmobile trail.

Some Forest Roads in this category qualify for the County Forest Road Aids program. Qualifying roads must meet minimum design standards of a 16-foot surface width and a 20-foot roadway width. A yearly aid payment is used to maintain and improve these certified public roads. The following table lists the roads currently certified under s. 86.31(1), Wis. Stats. Also included are roads proposed for addition once improvements meet statute requirements.

BURNETT COUNTY FOREST CURRENT WDOT CERTIFIED ROADS

TOWNSHIP	SECTION	LENGTH	ROAD NAME/COMMENTS
Anderson	31,35,36	3.61	Meadman Meadows
Blaine	9 & 16	1.0	Extension of Bents Rd
Jackson	3	.43	Conroy Fire Lane
	2 & 3	.90	Thorton Fire Lane
Roosevelt	26 & 35	.62	Timberland Trail
	31 & 32	3.87	Sand Creek Trail
Rusk	6	.80	N. Gaslyn Lake Fire Lane
	17 & 18	1.82	Yellow River Fire Lane
Swiss (East)	14 & 23	.65	South Access to Hwy. 77
	13,14,15	2.33	Cemetery Fire Lane
	22,23,24	3.04	Camp Fire Lane
	28	1.52	Phelps Fire Lane
	30	1.13	Norway Fire Lane
	33	.65	Howard Fire Lane
	33	.19	Leare Fire Lane
	35	1.49	Conroy Fire Lane
Swiss (West)	25 & 26	1.29	Swiss Fire Lane
	36	.32	Carters Bridge Cut Across
Sand Lake	1	.22	N. Gaslyn Lake Fire Lane
Union	22 & 27	1.09	Chase Lake Fire Lane
	28 & 33	1.37	S. Bailey to Dody
	32 & 33	1.77	Dody Fire Lane
Webb Lake	10,11,15	2.05	Balsam Fire Lane
West Marshland	1	1.91	E. Wallin Fire Lane

	36	1.09	N. Clam Fuel Break
TOTALS		35.16 MI	

These permanent primary roads will be maintained and remain open to public use. Plowing and posting of these roads will be done on a case-by-case basis when needed.

NEW MILES TO BE ADDED

TOWNSHIP	SECTION	LENGTH (MI)	ROAD NAME/COMMENTS
Anderson	21,28	1.0	West Prairie Trail
Anderson	22	.75	East Prairie Trail
Anderson	10,15,14	2.0	West River Trail
Jackson	30	1.0	Keizer Lake Trail
Union	31,32	1.25	Clam River Trail
	12	.75	Krainer Lake Trail
Sand Lake	13	.40	Labbs Trail
Sand Lake	13,24	.50	Temple Lake Trail
Rusk	14,23	1.0	Rice Lake Trail
Rusk	7	.25	River Landing Trail
Swiss (E)	14,15	1.0	S. Deer Lake Trail
Swiss (E)	1,2,11,12	2.0	N. Deer Lake Trail
Swiss (W)	31	1.0	N. Co. Rd F Trail
(W) Blaine	7,8,9	3.1	State Line Trail
(W) Blaine	27,26	1.0	Big Hill Trail
(W) Blaine	2	1.0	County Line Trail
(E) Blaine	28	1.0	Namekagon Hill Trail
(E) Blaine	23,26	1.0	Five Mile Trail

TOTALS	20.0	
	MILES	

710.2 PERMANENT SECONDARY ROADS

These roads often serve a variety of uses including forest management, fire protection, and recreation. These roads are maintained as part of a permanent road system but are often narrower than permanent primary roads and are built and maintained to lower standards. Some of these roads are designed for use only when the ground is frozen or firm.

Some roads in this category are located in areas on the Forest where motor vehicle use is limited or restricted. In these instances, the roads will be blocked and/or signed as restricted from motorized use. In instances where motorized traffic is restricted, vehicle access will only be authorized for planned management activities or fire protection. Foot traffic is allowed on all roads.

710.3 TEMPORARY ROADS

Many of the roads on the Forest fall into this classification. These roads are designed and constructed for short-term use for a specific project; often for timber harvest access. These roads are used only for a short duration and when the activity is done, the temporary road is closed. These roads are naturally or artificially revegetated and closed by use of earthen berms/bunkers or other physical barriers.

Temporary roads on existing and past sales will be considered for closure. Reasons will include protection of perpetually wet soils, human safety and prevention of illegal dumping and others.

The need for new temporary roads will be evaluated on a case-by-case basis. Road locations will be included in designing timber harvests. Consideration will be given to the

objectives within each County Forest unit, existing road density, potential use and soil type. Long-term intent is to limit the development of any permanent roads and close most temporary roads as soon as possible.

720 RECREATIONAL TRAIL ACCESS

This trail network provides access for many recreational opportunities on the Forest. An important role of the Forest is to provide sustainable recreational trails that do not cause long-term natural resource damage, and that are compatible with other uses. Management activities adjacent to recreational trails will be evaluated on a case-by-case basis. Where deemed necessary, alterations will be made to accommodate the recreational use. The Committee has the authority to open, close, or relocate trails.

All of the recreational uses of the Forest have corresponding maps in Chapter 900 Exhibit 18.

Snowmobile

Winter ATV/UTV

Summer ATV/UTV

Cross Country Ski Trails

Ice Age

720.1 TRAIL CONSTRUCTION AND MAINTENANCE

Requests for recreational trails will be reviewed by the Committee. Groups requesting specific trail development or use must present a plan for the long term funding and maintenance of proposed trails. Organized trail uses and group-sponsored activities must provide Burnett County with \$1,000,000 liability insurance coverage and provide a certificate of insurance as proof of coverage.

Construction or maintenance of any recreational trail in which the activity would increase the erosion potential of one acre or more of land is subject to state and federal storm water runoff requirements (NR216, Wis. Adm. Code and s. 283.33, Wis. Stats). Construction or

development for silvicultural purposes is presently exempt from these requirements. Recreational trail development in Burnett County that meets these parameters will employ best management practices for water quality (PUB-FR-093-95) to mitigate any adverse impacts. In addition, an erosion control plan will be prepared for each project depicting the location of the project and surrounding wetlands and what erosion control measures will be employed under the storm water permit.

725 NON-MOTORIZED RECREATIONAL TRAILS

725.1 HIKING

725.1.1 Undesignated Hiking Trails

All portions of the County Forest are open to hiking or foot travel unless marked with signs closing an area.

725.1.2 Designated Hiking Trails

Camp Burnett Nature Trail

This 1.5 mile walking trail adjacent to Camp Burnett on Twenty-Six Lake was developed cooperatively by the Burnett County Conservation Alliance, Burnett County, Wisconsin Department of Natural Resources, and the Wisconsin Conservation Corp. This trail is designed as a nature study trail with 20 stations that review a variety of natural resource features.

Ice Age Trail

The Ice Age Trail crosses the Forest in sections 25, 26, 30, 31, 32 & 35 of the Town of Roosevelt. The trail is both a national and state scenic trail and follows the end moraines of the most recent glaciations of Wisconsin. It is intended to provide a high quality rustic walking experience across Wisconsin. The agreement which allows the use of the Forest for this trail can be found in Chapter 900 Exhibit 19.

North Country Trail

The North Country Trail is a footpath that will eventually stretch more than 4,000

miles from New York to North Dakota. The trail is both a national scenic and a state trail. Though this trail is not proposed to pass through Burnett County, it is still a scenic trail that follows Wisconsin's special land features.

725.2 BICYCLING

725.2.1 Undesignated Bicycle Trails

All trails, roads, and fire lanes are open for recreational bicycle use. Off-trail mountain bike use may be restricted in specific areas if use causes erosion or other environmental damages.

725.2.2 Designated Bicycle Trails

There are no designated bike trails on the County Forest.

725.3 HORSEBACK RIDING

725.3.1 Undesignated Horseback Riding Trails

All trails, roads, and fire lanes are open for horseback trail riding. Off-trail riding within 50 feet of rivers, streams, or lakes is not permitted except when watering the horses.

725.3.2 Designated Horseback Riding Trails

There are no designated horse trails on the County Forest.

725.4 CROSS-COUNTRY SKIING

725.4.1 Undesignated Cross-Country Ski Trails

All trails, roads, and fire lanes are open for cross-country skiing. Cross-country skiing on groomed snowmobile trails is not encouraged due to serious safety concerns.

725.4.2 Designated Cross-Country Ski Trails

Two regularly groomed ski trails are available for public use on the Forest and are maintained for public skiing under provisions of Land Use Agreements with Burnett County. The Cumberland Area Ski Touring Association (CASTA) has agreed to maintain the Timberland Hills Ski Area and the Webb Lake Men's Club has agreed to maintain the Bear Lake Ski Trail. Motorized vehicle use is not permitted on these two trail systems without authorization.

725.5 OTHER NON-MOTORIZED USE

Other recreational trail uses such as snowshoeing, dog sledding, hunting on foot, and other non-motorized uses are permitted on all trails except where posted with signs as closed to such uses.

730 MOTORIZED RECREATIONAL TRAILS

The use of motorized vehicles on the Forest continues to increase. The design, maneuverability, and power of the vehicles have improved. This has led to greater use; increased trail use conflicts; unnecessary environmental damage; and increased expenses for trail maintenance. Additional regulation on these types of recreational vehicles is needed to protect the Forest and limit adverse impacts on non-motorized uses.

730.1 SNOWMOBILE TRAILS

Burnett County offers many opportunities for the use of snowmobiles on Burnett County Forest Land ranging from a designated state funded trail system to undesignated trails, (e.g. forest roads and woods trails).

The Burnett County Land Recreation Ordinance which specifies regulations and the dates and seasons trails are available can be found in Chapter 900 Exhibit 2.

<u>State trails</u>: A system of state approved and funded snowmobile trails is authorized on designated trails, logging roads, and fire lanes. This system is part of the statewide network of snowmobile trails which links Burnett County with adjoining counties as well as the rest of the state. Snowmobile registration and out-of-state

user fees are used to support trail development, signing, maintenance, grooming and bridge construction.

<u>Local trails</u>: A smaller network of local club-sponsored snowmobile trails is also permitted on designated trails, logging roads and fire lanes. Maintenance of these trails is supported by club membership fees and fund raising activities.

When vehicle use on snowmobile trails for timber sale access or other access is authorized, contractors must maintain the trail in a safe condition, free from debris and equipment, and snow covered. Trail width will not exceed 16 feet.

DNR's Trail Signing Handbook will be used as the guide for posting standardized signs and will assist in promoting uniformity for trail signing throughout the County. Only trail signs that provide information for safety, regulations, or trail directions will be permitted. Private and business signs are not authorized on the Forest. All trail signs must be mounted on wooden or metal posts.

730.2 ALL TERRAIN VEHICLE (ATV) AND UTILITY TERRAIN VEHICLE (UTV) TRAILS

Burnett County offers many opportunities for the use of ATVs/UTVs on Burnett County Forest Land ranging from a designated state funded trail system to undesignated trails, (e.g. forest roads and woods trails).

The Burnett County Land Recreation Ordinance which specifies regulations and the dates and seasons trails are available can be found in Chapter 900 Exhibit 2.

<u>State trails</u>: A system of state approved and funded ATV/UTV trails is authorized on designated trails, logging roads, fire lanes, and road routes. This system is part of the statewide network of trails which links Burnett County with adjoining counties and states as well as the rest of the state. ATV/UTV registration and out-of-state user fees are used to support trail development, signing, maintenance, grooming and

bridge construction.

<u>Local trails</u>: A smaller network of local club-sponsored ATV/UTV trails is also permitted on designated trails, logging roads, fire lanes and road routes. Maintenance of these trails is supported by club membership fees and fund raising activities.

When vehicle use on ATV trails for timber sale access or other access is authorized, contractors must maintain the trail in a safe condition, free from debris and equipment. Trail width will not exceed 16 feet.

DNR's Trail Signing Handbook will be used as the guide for posting standardized signs and will assist in promoting uniformity for trail signing throughout the County. Only trail signs that provide information for safety, regulations, or trail directions will be permitted. Private and business signs are not authorized on the Forest. All trail signs must be mounted on wooden or metal posts.

730.3 OTHER MOTORIZED RECREATIONAL VEHICLE TRAILS

As other grant opportunities come along for the funding and maintenance of both winter and summer use off-road vehicle, (ORV), or motorcycle, (MC), trail systems the Natural Resources Committee may choose to consider these trail opportunities at that time. This trail network would permit ORV or MC use only on this designated trail system. State funds may be available to support trail construction and maintenance. The Natural Resources Committee may enter into agreements with clubs or organizations for the responsibility of signing and maintenance of these trails. This trail network may involve a combination of both public and private lands.

735 RESTRICTED ACCESS AREAS

In addition to providing trails for motorized vehicle use, the Forest may also provide and designate areas where motorized equipment is not permitted unless authorized by the Committee. The principal intent of these areas is to prevent environmental damage to

sensitive areas, protect historical or archeological sites, protect endangered, threatened and special concern species, provide for human safety and provide areas for quiet, secluded recreation. The following areas have been designated as restricted access areas on the Burnett County Forest, these are designated by LMU, see chapter 4000 for the following LMU's:

Timberland Hills East Roosevelt, T37N R14W, Sec 25,26,35,36

Yellow River (Cty Rd H), T39N R14W, Sec 9,16,17,20

Moores Farm T42N R14W, Sec 20,29,30

Portions of Chases Brook (South), T42N R15W, Sec 29,32,33

740 WATER ACCESS

As a result of the wide distribution of lakes, streams, rivers, and other surface waters on the Forest, water access may be planned, developed, or restricted as a component of the overall Forest Access Management Plan. Several boat landings, canoe landings and adjacent roads currently provide water access on the Forest primarily for recreational activities.

In addition, these water access points also provide water supply points for fire apparatus working to suppress forest fires or nearby structural fires.

The existing water access points will be maintained to provide a place to launch a small fishing boat or canoe. Not all watercraft will be able to use these access points. These landings are built for public use and not for private boat mooring sites. Mooring or storing boats for longer than 24 hours is prohibited.

The following public boat access sites have been developed on the Burnett County Forest and are open to public use:

Mallard Lake Access

SWNW Sec 1 T39N R15W

Loon Lake Access

NWNW Sec 1 T40N R15W

Clam River Flowage Access

SENE Sec 30 T40N R17W

Twenty-Six Lake Access NWNW Sec 26 T41N R15W

Deer Lake Access

SESW Sec 12 T41N R15W

Namekagon River Access

NENE Sec 33 T42N R14W

Little McGraw Lake Access

NENW Sec 24 T42N R15W

Banach Lake Access

NWNW Sec 29 T40N R15W

Big Lake Access

SESW Sec 31 T40N R15W

Yellow River Access

NWNW Sec 7 T39N R14W

740.1 UNDEVELOPED WATER ACCESS POINTS

Other undeveloped water access points for canoes and boats currently exist on the Forest. These are used routinely to hand launch boats or canoes but have not been developed for boat trailer launching. These sites are not routinely maintained and may be closed if erosion damage becomes severe. All new sites for developed water access must be reviewed and approved by the Committee.

745 WILD LAKES

The surface waters encompassed under the wild lakes designation include those restricted use areas that are not open to any gasoline-powered vehicles, watercraft, or snowmobiles except when snow covered. In general, all or most of the shorelines of these lakes and streams are owned by Burnett County. Counties may request that townships, under authority of s. 30.77 (3) Wis. Stats., establish regulations restricting motorized use on these surface waters. Canoes, kayaks and boats propelled by wind, oars, or electric motors are permitted. Gasoline or diesel powered equipment is not permitted. The intent of these restrictions is to protect the aquatic resources of these lakes but still allow human access. On the Burnett County Forest the following lakes are designated as "Wild Lakes":

Beaver Lake Sec 36 T37N R14W

Headwaters S.Fk Clam River Sec 25 T37N R14W

Unnamed Lakes Sec 30 & 31 T37N R14W

Baker Lake Sec 18 T39N R14W

Unnamed lakes Sec 23 & 24 T39N R14W

Round Lake Sec 3 T39N R15W

Temple Lake Sec 13 T39N R15W

Kreiner Lake Sec 12 T40N R17W

Unnamed lake Sec 16 & 21 T40N R17W

Rahn Lake Sec 22 T40N R17W

Chase Lake Sec 27 T40N R17W

Unnamed lakes Sec 28 & 33 T40N R17W

Fenton Lake Sec 13 & 14 T41N R15W

Unnamed lake Sec 22 T41N R15W

Schaaf Lake Sec 23 T41N R15W

Unnamed lakes Sec 31 & 32 T41N R15W

Richart Lake Sec 24 T42N R14W

Bradley Lake Sec 24 T42N R14W

Unnamed lakes Sec 22 & 23 T41N R14W

Paulson Lake Sec 24 T41N R14W

Johnson Lake Sec 24 T41N R14W

Dillys Lake Sec 25 T41N R14W

Meekers Run Lake Sec 27 T41N R14W

McElroy Lake Sec 8 T41N R14W

Unnamed lake Sec 7 T41N R14W

Crombeny Lake Sec 36 T41N R14W

750 WETLANDS

In addition to surface waters, all wetlands on the Forest are closed to motorized recreational vehicle use unless on a designated trail. Vehicle use during non-frozen seasons causes soil rutting, compaction and damage to vegetation. The wetlands are not listed individually here but include all areas where soils, groundwater, or surface waters support the growth of vegetation commonly associated with wetland plant communities.

755 ACCESS TO PRIVATE LANDS

Applications by private parties to build or improve access roads through County Forest Land will be considered by the Committee on a case-by-case basis. The following stipulations will be adhered to before an "Access Permit" is granted.

- 1. Access across County Forest Lands must be demonstrated by the applicant as the route of last resort. Proposed uses must be documented by the applicant.
- 2. No legal easement will be granted, just permission to cross county lands.
- 3. The permit is non-transferable. New landowners must apply to continue the land use agreement.
- 4. Road improvements and upgrading must be approved and will be supervised by the Forestry Department staff. Prior notification of three (3) days is required before work starts.
- 5. All wood cut is the property of Burnett County.
- 6. Roadway must be opened to the public through county land. No gate may be erected on county land.
- 7. The County continues full ownership of the improved roadway; however, it shall not be liable for maintenance or upkeep of the road.
- 8. Permittee waives any rights to any declaration of ownership or interest in the road on county land for administrative costs as a result of this "Access Permit". The access permit is granted upon the signature and any fees being received by the Burnett County Forestry Department.
- 9. The fee schedule for a one-time payment is set at \$.50 per lineal foot and a minimum fee of \$200.00. Effective January 1, 2010, the fee will increase to \$.75/ft and a minimum of \$250.00.
- 10. The standard Land Use Agreement Access permit is included as an exhibit in Chapter 900 Exhibit 15.

760 PUBLIC UTILITY ACCESS

Access of the County Forest for utility reasons is covered in Chapter 500 section 575.5, Public Utilities.

765 BEST MANAGEMENT PRACTICES

The layout and construction of any new road or trail situated on the County Forest shall adhere to Wisconsin's Best Management Practices for Water Quality (PUB-FR-093-95). This access management plan addresses the need and diversity level of forest roads and trails within the County Forest. Chapter 6 of the BMP Manual provides guidelines for road construction. Areas with highly erodable soil types, close proximity to streams or lakes, or steep slopes are identified on the erosion susceptibility map included in Chapter 900 Exhibit 22. Soil disturbance activities in these areas may require mitigating measures in excess of those currently listed in the Best Management Practices manual PUB-FR-093-95. Wider buffers, sediment control structures and water diversion techniques will be used as appropriate in these sensitive areas.

770 SIGNS

Signs on the County Forest will be used discreetly to perform and function with minimal disruption to the multiple uses of the Forest. Private signs promoting personal, commercial or political objectives will not be permitted without authorization from Burnett County. Signs erected by the County for management purposes or by non-profit recreational trail groups will be as follows:

- 1. Informational Type Signs
 - A. Interpretive Signs to educate the general public about forest management practices.
 - B. Public Land Signs to identify the land as Burnett County Forest property.
 - C. Trail Markers to provide direction and safety to trail users.
 - D. Scientific, Historical, or Geological Markers to identify points of interest.
 - E. Recreational Facility Markers to identify park entrances, etc.
 - F. Directional Markers.
- 2. Regulatory Type Signs to regulate the use of the Forest in specific areas.

770.1 SIGNING STANDARDS

To assure that signs will serve a purpose without damaging aesthetics, the following standards will be maintained:

- All signs will be mounted on treated wood posts or steel backed wooden posts.
- 2. Routed wood signs will be used wherever practical. Fiberboard or painted metal signs, when used, will be of neat appearance.
- 3. Signs placed on snowmobile trails must conform to state standards and be approved by the Committee.
- 4. All authorized signs shall be protected by ordinance from being damaged, defaced, obstructed, removed, or possessed by unauthorized persons.
- 5. All unauthorized signs will be removed by the Forestry Staff. No compensation will be afforded for loss or damage to signs during removal. Individuals erecting unauthorized signs may be prosecuted under s. 943.13(3), Wis. Stats.